



Actuaries & Consultants



High income pensions taxation ACA consultation response

25th February 2010

Karen Goldschmidt

UK Professional Pensions Awards

Actuarial Consultancy of the Year 2005 | 2006 | 2007
Investment Consultancy of the Year 2007



FT Business Pension & Investment Provider Awards

Actuarial Consulting 2007 | 2008
Investment Consulting 2007 | 2008



Corporate Adviser Awards

Best Member Communication Strategy 2008
Best use of Technology by a Corporate Adviser 2008
Best Strategy for Investment Advice on Pensions 2009





2011+: the political imperatives

- ◆ Impact only on 'high earners'
- ◆ Immediate £3bn pa tax-take
- ◆ Shadow Minister: *This damaging decision will hurt pension funds and further weaken our culture of saving. As we have made clear, we do not support this change, but given the dreadful state of the public finances we cannot pledge to reverse it at this stage.*

Daily Mail





Agenda for today

- ◆ Engaging with the proposals
- ◆ Alternatives



Stated policy for implementation

Fairness between DC/DB, DB/DB	Retirement 2010/11, 2011/12, +
Simplicity	Administration complexity, errors
Sustainability	Affordability Durability
Ability to plan	2D approach means need to plan remuneration, employment strategy ..



Themes of the consultation document

High income measure	Year of retirement £130,000 cliff edge
DB value and quantum of benefit	Key issue for ACA
Collection process: scheme pays	Burden fundamentally underestimated
Impact	Cost to employer, scheme, member, industry Long term impact for pensions



The annual test for who is “high income”

Income from employer

Personal income

+

If **£130K or more..**

Add on

Pension saving from employer

If **£150K or more, then high earner**



Income threshold challenges

- ◆ Huge cliff edge at £130,000
 - Salary £120,000 and pension value £50,000
 Bonus of £10,000 = recovery tax £13,000 = total marginal rate **172%**
 - Distortion in remuneration packages, employment, and “over- self-selection” away from pension
- ◆ Salary sacrifice add-back – unsustainable
 - existing employee on £140,000 sacrifices for £20,000: caught
 - new recruit joining on £120,000 + £20,000 pension: not caught
- ◆ Frozen thresholds and interaction with tax bands that may change - unsustainable



Defined benefit

◆ Value

- Age Related Factors (ARF) v cash equivalent v (high) fixed
- ARF: Quality eg pension increases, NPA tranches

◆ Quantum of benefit - holistic approach needed

- Leaver measure (Cadbury style)
- Revaluation
- NPA
- Enhancements
- Exemptions?

◆ Pre 2011 mitigation

- Panicked retirements before 6.4.2011



Normal pension age (example D2 in Consultation Document)

- ◆ Q, **aged 54**, is in a 1/60ths final salary scheme where
- ◆ Benefits are payable unreduced from age 55 if retiring from service, or from age 60 if leaving active membership before age 55.
- ◆ 10 years' service, pensionable salary of £200,000
5% pay rise to £210,000 (revaluation ignored here for simplicity):
- ◆ Pension accrued at 5.4.nn = £33,333 ($= 10/60 \times £200,000$);
- ◆ Pension accrued to 5.4.nn+1 = £38,500 ($= 11/60 \times £210,000$);
- ◆ Relevant age related factor is for [age 54/ NPA 60], say 18
- ◆ Deemed contribution $(£38,500 - £33,333) \times 18 = \mathbf{£93,000}$.



Example ctd

- ◆ **A year later**, aged 55, Q receives a pay rise to £220,000 and subsequently retires from active service with unreduced pension.
- ◆ Pension accrued to $5.4.nn+2 = £44,000$ ($=12/60 * £220,000$);
- ◆ Say ARF for age 55/ NPA 60 = 18.5;
ARF for age 55/ immediate pension is **25**
- ◆ Deemed contribution of $(£44,000 \times 25 - £38,500 \times 18.5) = \mathbf{£387,800}$



Early retirement terms

- ◆ Examples deal only with “nil reduction”
- ◆ Charge in every case where HMRC factors differ from the scheme’s?
- ◆ Drastic difference between retirements 2010/11 and 2011/12. Need a transitional tapered exemption, confirmed urgently
- ◆ What if anything should be protected?
 - Guaranteed “enhanced” from in-service
 - Enhanced only at employer consent, but a practice



Alternatives (if politically acceptable) Would AA be better than the proposal?

Income test complexity
In or out, cliff edges and taper

No income test
No cliff edge
Continued buy-in from high earners

DB: Age/ NPA related factors
Year of Retirement

DB: 10 x multiplier
Ignore Year of Retirement
Flaws in legislation

0 to 30% tax

40% tax

Still involves annual double leaver (?) calculations – for all?
Still an upfront tax including a BIK element
Still potentially large amounts so “scheme pays”



Impact Assessment: HMT numbers

DC	OPS (most SSASs)	135,000	PP	55,000*	190,000
DB	Private sector	50,000	Public sector	60,000	110,000
					300,000

*maybe 100,000 with overlap

- Add 50% work for members who ask queries but are not impacted
- Cost (if not CETV) £305m one-off £90m annual so £720m in 5 yrs

Example of underlying assumptions: queries £20 each
averaged across 450,000 individuals